On the Indonesian island of Bali in late 2007, events surrounding the annual UN climate conference had a strikingly different character than had been seen before. Previous gatherings had brought NGO and civil society representatives from various countries to politely participate in the proceedings and sometimes to demonstrate outside. But the diversity of peoples and issues in Bali was by all accounts a unique site to behold. Colorful costumes and distinctive headgear represented the unique ethnic diversity of Indonesia’s islands, as well as a wide scope of people’s movements from across south Asia and beyond.

The diversity of climate-related issues and public demands raised by the demonstrators was equally impressive. Two years earlier, the leading symbol at protests outside the 2005 climate talks in Montreal was the ubiquitous polar bear. In
Bali, representatives of land-based peoples’ movements demanded agrarian reform, an end to conversions of tropical forest into biofuel plantations, and the protection of peatlands. Others called for payment of the global North’s outstanding ecological debts and for an end to the biotechnology industry’s commodification of life.¹ A new global network calling itself Climate Justice Now raised a challenging new set of demands both inside and outside the official proceedings.

In the fall of 2008, U.S. organizations actively working for climate justice in the US and internationally, including the Global Justice Ecology Project, Rising Tide North America, and the Indigenous Environmental Network, launched a national Mobilization for Climate Justice. The Mobilization was founded to link the climate struggle in the US to the growing international climate justice movement, with an eye toward the 2009 Copenhagen climate summit and beyond. Its objective was to provide a justice-based framework for organizing around climate change that sought leadership from communities in the US that are most impacted by climate change and the fossil fuel industry. The MCJ’s open letter to potential allies called for “a radical change in direction to put climate justice, ecological integrity and people’s rights at the center of international climate negotiations.”² Another new network, Climate SOS emerged soon afterward to expose the myths of the carbon market as promoted in domestic US legislation.

The following year, European activists engaged in planning events around the climate conference in Copenhagen began to see that the summit would likely fall far short of preventing further climate disruptions, and pledged to take action
against the root causes of climate change. Activists from more than 20 countries, including several from the global South, gathered that summer as part of a network called Climate Justice Action, and agreed on an ambitious agenda to challenge the increasingly business-dominated deal-making at the UN level.

“We cannot trust the market with our future, nor put our faith in unsafe, unproven and unsustainable technologies,” their declaration read. “Contrary to those who put their faith in ‘green capitalism,’ we know that it is impossible to have infinite growth on a finite planet.” The statement called for leaving fossil fuels in the ground, popular and community control over production, reducing the North’s overconsumption, respecting indigenous and forest peoples’ rights and reparations for the ecological and climate debts owed by the richest countries to those most affected by resource extraction and climate-related disasters.

Today, representatives of communities disproportionately affected by global inaction on climate gather annually at the UN climate meetings, and aim to coordinate their actions throughout the year around a broad scope of local and regional grievances as well. People from communities disproportionately affected by climate disruptions—especially indigenous peoples, women, peasant farmers, US racial justice activists and many others—gather in host cities to bring their demands to the world. Calls for climate justice, and for “System Change, Not Climate Change,” have become familiar highlights of these proceedings.

This emerging climate justice movement embodies the core understanding that those least responsible for emissions
of carbon dioxide and other greenhouse gases that disrupt the climate have already been affected the most by accelerating climate-related disasters around the world. Any remotely adequate response to global climate changes needs to address and directly challenge this profound discrepancy and prioritize the voices of the most affected communities. Many of the same communities are simultaneously impacted by the emerging false solutions to climate change, including carbon trading and offsets, the destruction of forests to create agrofuel plantations, mega-scale hydroelectric developments, and nuclear power (see Chapter 4). False corporate “solutions” to global warming are expanding commodification and privatization of land, waterways, and the atmosphere itself, largely at the expense of those communities.

Origins of Climate Justice

The first published reference to the concept of climate justice appeared in a 1999 report titled *Greenhouse Gangsters vs. Climate Justice* by the San Francisco-based Corporate Watch group. The report was mainly an examination of the petroleum industry and its disproportionate political influence, but it also made an initial attempt to define a multifaceted approach to climate justice, including:

- Addressing the root causes of global warming and holding corporations accountable;
- Opposing the destructive impacts of oil development, and supporting impacted communities, including those most affected by the increasing incidence of weather-related disasters;
• Looking to environmental justice communities (see below) and organized labor for strategies to support a just transition away from fossil fuels;
• Challenging corporate-led globalization and the disproportionate influence of international financial institutions such as the World Bank and World Trade Organization.

The report’s conclusions were highlighted at a 1999 rally at Chevron Oil’s headquarters in San Francisco, as well as at international conferences held in the Netherlands in 2000 and on the Indonesian island of Bali in 2002.

The Corpwatch authors were active supporters of the US movement for environmental justice, which began in earnest in the 1980s and had become a focus for inner city, indigenous, and poor rural communities confronting their disproportionate exposure to a wide variety of environmental hazards. The movement was galvanized by several successful local campaigns, as well as a landmark, church-sponsored report, *Toxic Wastes and Race*, which revealed that the racial composition of communities is the single largest factor in the siting of hazardous waste facilities in the US. The report documented that 3 out of 5 African-Americans nationwide live in close proximity to abandoned toxic sites.\(^5\)

News of the *Toxic Wastes and Race* report helped unite a variety of groups that had been challenging this reality on the local level for many years, and helped empower African American, Native American and Latino activists to demand a greater voice within the largely Euro-American-dominated environmental movement.\(^6\) In 1991, a National
People of Color Environmental Leadership Summit issued a comprehensive public statement against environmental racism and for environmental justice. By the mid-1990s, Tom Goldtooth of the Indigenous Environmental Network (IEN) and others were articulating the need to bring the deepening climate crisis into the environmental justice framework, understanding that people of color would be as disproportionately impacted by climate disruptions as by chemical toxins. The movement’s second Leadership Summit in 2002 issued a document titled “10 Principles for Just Climate Change Policies in the US.”

Also throughout the 1990s, international NGOs such as the World Rainforest Movement, Friends of the Earth International and the Third World Network drew public attention to local struggles of indigenous and other land-based peoples in the global South against the rising levels of resource extraction that accompanied neoliberal economic policies. They joined with Corpwatch, IEN and others in Bali in 2002 to develop the Bali Principles of Climate Justice, a comprehensive, 27-point program aimed to “begin to build an international movement of all peoples for Climate Justice.” Campaigns to highlight indigenous land struggles helped shape the international movement against corporate-driven globalization in the late 1990s and early 2000s, and became a central focus for numerous organizations engaged in international climate justice organizing today, including IEN, the Global Forest Coalition, the Global Justice Ecology Project, and many others.

During the lead-up to the final ratification of the Kyoto Protocol in 2005, policymakers in the EU and other countries
increasingly adopted market-based “cap-and-trade” measures to nominally reduce greenhouse pollution (see Chapter 4). Market skeptics, concerned about the injustices inherent in this approach, convened a meeting in Durban, South Africa in the fall of 2004 that included representatives of social movements and indigenous peoples’ organizations based in Brazil, India, Samoa, the US, and UK, as well as South Africa. That gathering drafted the Durban Declaration on Carbon Trading, which eventually gained over 300 endorsements worldwide.¹¹

When the U.N.’s annual climate conference was held in Bali in 2007, the Durban Group for Climate Justice and allies from around the world gathered in significant numbers. Representatives of communities disproportionately affected by global inaction on climate presented a strong and unified showing both inside and outside the official proceedings and, as we have seen, a more formal worldwide network emerged under the slogan, “Climate Justice Now!” At a series of side events, press conferences and protests throughout the Bali conference, representatives of affected communities, indigenous peoples, women, peasant farmers, and their allies articulated their demands for:

- reduced consumption in the global North;
- huge financial transfers from North to South based on historical responsibility and ecological debt, paid for by redirecting military budgets, innovative taxes and debt cancellation;
- leaving fossil fuels in the ground and investing in energy-efficiency and community-led renewable energy;
- rights based resource conservation that enforces Indigenous
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land rights and promotes peoples’ sovereignty over energy, forests, land and water; and

• sustainable family farming and food sovereignty.\textsuperscript{12}

A more detailed statement of principles for Climate Justice Now (CJN), developed the following year, begins in part:

From the perspective of climate justice, it is imperative that responsibility for reducing emissions and financing systemic transformation is taken by those who have benefited most from the past 250 years of economic development. Furthermore, any solutions to climate change must protect the most vulnerable, compensate those who are displaced, guarantee individual and collective rights, and respect peoples’ right to participate in decisions that impact on their lives.\textsuperscript{13}

By 2010, the CJN network included some 750 international organizations, including numerous grassroots groups throughout the global South, and had become a clearinghouse for information and the continuing involvement of many groups seeking to further these goals.\textsuperscript{14} At several UN climate conferences, the network offered an inclusive meeting place for critical perspectives on the unfolding international climate negotiations.

In recent years, climate justice has come to embody three distinct but complementary currents from various parts of the world. In the global South, demands for climate justice unite an impressive diversity of indigenous and other land-based people’s movements. They include rainforest dwellers opposing new mega-dams and palm oil plantations, African
communities resisting land appropriations for industrial agriculture and agrofuel production, Pacific Islanders facing the loss of their homes due to rising seas, and peasant farmers fighting for food sovereignty and basic land rights. A statement to the 2009 Copenhagen climate conference from the worldwide confederation of peasant movements, La Vía Campesina, stated in part:

Climate change is already seriously impacting us. It brings floods, droughts and the outbreak of pests that are all causing harvest failures. I must point out that these harvest failures are something that the farmers did not create. Instead, it is the polluters who caused the emissions who destroy the natural cycles… [W]e will not pay for their mistakes.15

In the US, environmental justice activists continue to be the leading voices for climate justice—mainly representatives from African American, Latino and Native American communities that have been resisting daily exposure to chemical toxins and other environmental hazards for 30 years. A 2008 report from the Oakland, California-based Environmental Justice and Climate Change Initiative pointed out that African Americans may be at the greatest risk, both from disruptive climate changes and from exposure to the negative effects of various false solutions. The six US states with the highest African American populations are all in the Atlantic hurricane zone, and African Americans also have the highest historic rates of heat death.16 They have the highest asthma rates and spend the highest percentage of their income on energy. A 2009 study by several public health
professionals confirmed the disproportionate consequences of heat-related illness for communities of color in the US, exacerbated by people’s lack of access to transportation and other essential needs. These findings, and the experiences of frontline communities across the US—from the melting Alaskan tundra to the Louisiana coast—highlight the urgency of a more astute and holistic climate justice movement.

An important two day conference in New York City in early 2009, organized by West Harlem Environmental Action (WEACT), brought together racial justice activists, community and youth organizers, indigenous representatives and farmworker advocates with students, environmental lawyers, scientists, public health advocates and government officials to discuss the relevance of the climate justice framework for communities of color and their allies across the US. Many speakers described the emerging climate justice movement as a continuation of the US civil rights legacy, and of their communities’ continuing “quest for fairness, equity and justice,” as described by the pioneering environmental justice researcher and author, Robert Bullard. Others explained how, in recent years, the environmental justice movement has broadened its scope to areas of food justice, housing justice, and transportation justice, as well as opposition to the commodification of the atmosphere through global carbon markets. A physician from Los Angeles described carbon trading as yet another means of “redistributing wealth from the poor to the wealthy,” and José Bravo of the Just Transition Alliance suggested that “when we put a price on every square inch of air, there are some of us who won’t be able to afford to breathe.”
In much of Europe, climate justice emerged as a further evolution of the global justice and anticapitalist movements that arose in opposition to the World Trade Organization (WTO) and annual G8 economic summits during the late 1990s and early 2000s. A March 2010 discussion paper from the European Climate Justice Action network (CJA) explained that “Climate Justice means linking all struggles together that reject neoliberal markets and working towards a world that puts autonomous decision making power in the hands of communities.” The paper concluded: “Fundamentally, we believe that we cannot prevent further global warming without addressing the way our societies are organized—the fight for climate justice and the fight for social justice are one and the same.” While Climate Justice Action proved to be relatively short-lived, this approach has been sustained by ongoing networks such as Rising Tide as well as the UK Climate Camp movement, which organized high profile actions between 2006 and 2010 at major power plant sites, Heathrow Airport, London’s financial district, and the Edinburgh headquarters of the Royal Bank of Scotland.

The role of Rising Tide is especially noteworthy as an international voice for direct action to challenge climate polluters, as well as a long-range systemic critique of the underlying causes of climate disruptions. Formed in the lead-up to the November 2000 UN climate conference in the Hague, Netherlands, Rising Tide recently listed six regional affiliates—North America (US and Canada), UK, Mexico, Ecuador, Australia and Finland—as well as organizing collectives in several US states and regions. Made up mostly of youthful activists with roots in decentralist and anti-authoritarian
political traditions, Rising Tide has supported numerous direct action campaigns against both the fossil fuel industry and a variety of corporate-driven false solutions to the climate crisis. Rising Tide has organized and trained participants for many high-profile direct actions, especially in the US, UK, and Australia, and is also noted for its critical educational efforts.22

Climate Justice and the Future

In the aftermath of Copenhagen’s diplomatic meltdown, some in Europe questioned whether a unified climate justice movement could survive. The Copenhagen effort, according to CJA activists Nicola Bullard and Tadzio Müller,

failed to establish an anti-capitalist CJ-discourse that was visible and understandable beyond the subcultures of activists and policy-wonks, and thus failed to provide a visible alternative to despair; failed to establish a new “pole of attraction” that would substantially reconfigure the political field around climate change; and failed to do anything to significantly advance the fight for climate justice. In some sense, the global CJM [Climate Justice Movement; emphasis in original] remained something more of a potential than a reality.23

In the US as well, events organized during the lead-up to Copenhagen also represented a peak in public visibility for climate justice for some years hence. Along with the regional actions timed to coincide with the tenth anniversary of the WTO shutdown in Seattle (see Chapter 2), the Mobilization for Climate Justice-West (MCJ-West) in the San Francisco
Bay Area organized seven high-profile demonstrations during the five months prior to Copenhagen, including several in solidarity with a decades-long effort by activists in the largely African-American city of Richmond, California to confront the hazards of a major Chevron oil refinery.

However MCJ-West found it internally unsustainable to maintain that level of public visibility into 2010 and beyond, and a principled effort to restructure the group to better reflect the priorities of local community-based organizations proved insufficient to keep the group afloat. The fledgling national Mobilization also ceased to operate following a similar internal discussion. While participants generally agreed that frontline environmental justice communities are inherently in the forefront of climate justice organizing, community-based organizations struggling with the daily impacts of political and economic marginalization did not appear to have the capacity, nor perhaps the inclination, to sustain a unified national climate justice coalition at that time.

The lessons of the Mobilizations, however, have inspired insightful new approaches to political alliance-building across barriers of race and class, initiated in part by a San Francisco Bay Area group called the Movement Generation Justice and Ecology Project. They continued to meet with allied groups, including the Indigenous Environmental Network, the Grassroots Global Justice Alliance and others, to develop a more accountable coalition model. A September 2010 position paper proposed uniting around four themes: root cause remedies; human rights and anti-racism; reparations for historic injustices; and directly democratic control by people over the decisions that affect their lives. In 2012,
nearly 30 groups organized as the Climate Justice Alignment (later changed to Alliance) proposed a nationwide campaign for a “just transition” away from fossil fuel dependence, including the creation of millions of new jobs in renewable energy, public transportation, local food, waste reduction, and related areas. As of this writing, the Climate Justice Alliance is engaged in active “just transition” campaigns in Detroit, Richmond, and in the territory of the Navajo nation in the US southwest, and was also planning a People’s Climate Justice Summit, featuring frontline community delegations, to follow the massive People’s Climate March in New York City in September 2014. 

A detailed strategy paper by Jacqueline Patterson, a tireless environmental justice campaigner with the hundred year-old NAACP (National Association for the Advancement of Colored People) in the US systematically outlined the persistent tensions between traditional environmentalists and people organizing in frontline environmental justice communities. While historical and cultural barriers may continue to exist between the two groups, Patterson outlined proposals to overcome those obstacles by forging longer-term working relationships based on mutual concerns, open sharing of resources, and maintaining a stance of “solidarity, not charity.” “Empowerment of traditionally disenfranchised groups, ensuring that frontline communities are leading in the relationship, is an essential aim,” she wrote. Climate justice activists who actively explore the intersections among various struggles are fond of a quote popularly attributed to the Australian Aboriginal activist and artist, Lila Watson: “If you have come to help me, then you are wasting your time.
But if you have come because your liberation is bound up with mine, then let us work together.”

Determined public expressions of climate justice also continue to manifest at the annual UN climate conferences. La Vía Campesina and its affiliated peasant farmer movements were in the forefront of public events in Cancún, Mexico in 2010, actively challenging the limitations of the official proceedings. In Durban, South Africa in 2011, differences between civil society groups participating in the UN conference and those who chose to remain outside came to a head on the very last day during an Occupy Wall Street-styled demonstration just outside the conference hall. While representatives of most international environmental NGOs urged cooperation with UN security in clearing the building of protesters, several activists refused to leave and some were forcibly removed. In Warsaw, Poland in 2013, civil society representatives staged a mass walk-out from the official proceedings, with the support of activists gathered outside. While many groups affiliated with Climate Justice Now have had an increasingly difficult time airing their issues within the UN process—pointing to a concerted effort by officials to marginalize civil society voices—others remain more hopeful about the potential for a coordinated inside/outside strategy around these annual events.

Though various organizational expressions have proved challenging to sustain, the outlook of climate justice continues to have significant appeal in many parts of the world, and the informal Climate Justice Now network remains one point of contact among these disparate currents, especially around the ongoing UN climate
negotiations. Between UN conferences, people and groups collaborate through a variety of online forums to share news, debate perspectives and strategies, and further the scope of climate justice organizing. The US-based Grassroots Global Justice Alliance continues to sponsor delegations of US environmental justice activists to the UN climate conferences, while the Labor Network for Sustainability, the Cornell University-sponsored Worker Institute, and others work to raise support for climate justice among the ranks of organized labor in the US and worldwide.\(^\text{30}\)

Demands for climate justice have been voiced in recent years by representatives of waste pickers in Durban, South Africa, migrant farmworkers in the hills of Vermont, Rising Tide activists blocking the transport of equipment to ship oily bitumen from the Alberta tar sands, and countless others. Author-activists such as Patrick Bond from South Africa have chronicled the successes of communities engaged in climate justice-inspired organizing throughout Africa, Asia, and Latin America.\(^\text{31}\) In many countries, the emerging youth climate movement is carrying out creative direct actions at corporate headquarters, industry conferences, and even at the offices of corporate-friendly environmental groups in the US such as the Environmental Defense Fund and NRDC.\(^\text{32}\) The 350.org network, now global in scope, has sought to bring an increased focus on climate justice and grassroots leadership into its activities around the world.

Internationally, people from Pacific Island nations, in some cases already losing land and groundwater to rising seas, remain in the forefront of calls for immediate action. The worldwide confederation of peasant movements, La Via
Campesina, with affiliated groups in more than 80 countries, has challenged the status of carbon as a recently privatized commodity and argued that the UN climate convention “has failed to question the current models of consumption and production based on the illusion of continuous growth.”

Further, hundreds of cities and towns in the US have defied the federal government’s long-standing inaction on climate and committed to substantial, publicly-funded CO$_2$ reductions of their own. At the local level, people are regenerating local food systems, seeking locally controlled, renewable energy sources, and building solidarity with kindred movements around the world.

Today, the leading edge of climate justice organizing is often with those who are challenging the expansion of extreme forms of fossil fuel extraction around the world. As author Michael Klare, a long-time analyst of energy geopolitics, points out, most current efforts to tap new sources of oil and gas require energy companies “to drill in extreme temperatures or extreme weather, or use extreme pressures, or operate under extreme danger—or some combination of all of these.” With readily accessible sources of oil and gas reaching their limits worldwide, industry projections for the future of fossil fuels are increasingly tied to so-called “unconventional” sources, such as tar sands, shale gas, and oil drilled from miles beneath the oceans, including the far reaches of the Arctic. Now that world oil prices have reached over $100 per barrel, technologies such as hydro-fracturing (also known as fracking), horizontal drilling, deepwater drilling, and oil extraction from tar sands—all once seen as hypothetically possible but economically prohibitive—have
become central to the fossil fuel industry’s plans for the future. Each of these technologies has profound implications for the people and ecosystems most affected by new energy developments, and each has sparked determined opposition from frontline communities and from allies around the world. Organizing in communities facing extreme energy developments has been inspired in part by the opponents of mountaintop removal coal mining in the US, who have repeatedly put their bodies on the line to expose devastating mining practices that have destroyed over 500 mountains in southern Appalachia. The region has experienced an unprecedented alliance between long-time local residents—many from families that have worked in the coal mines for generations—and youthful forest activists from across the country working with groups such as Coal River Mountain Watch, Climate Ground Zero, Mountain Justice Summer, and Rising Tide. Some of their distinctive action strategies and organizing methods were adopted in part by groups that organized against the construction of the Keystone XL tar sands oil pipeline in Texas and Oklahoma during 2012-13. Another national effort in the US, supported in part by the Sierra Club, helped halt the construction of at least 174 new coal-fired power plants in the US, and others are campaigning to stop the construction of proposed new export terminals for coal, oil and gas. People challenging the rapid expansion of fracking for gas and oil are increasingly well organized, as are mainly indigenous opponents of expanded uranium mining; in Canada, this threat has united opponents from Cree, Dene, Inuit, and other First Nations, from Québec in the east all the way to Nunavut in the far northwest.
It remains to be seen whether these efforts contain the seeds of a fully unified opposition to extreme energy projects throughout North America. Each struggle has its distinctive qualities and unique challenges, and all of the legal, political, and personal issues faced by these campaigners can make it difficult to focus on broader alliance-building efforts. Many groups engaged in local struggles against new energy developments identify rather loosely if at all with a broader climate justice framework. But it is clear that their stories are already having an essential catalytic effect on the broader climate movement, whose centers of activity are often geographically removed from the day-to-day realities of crucial resource-centered struggles.

There is so much more to do. We need to envision a lower-consumption world of decentralized, clean energy and politically empowered communities. Like the antinuclear activists of 30 years ago, who halted the first wave of nuclear power in the US, while articulating an inspiring vision of directly democratic, solar-powered towns and neighborhoods, we need to again dramatize the positive, even utopian, possibilities for a post-petroleum, post-mega-mall world. The technical means clearly exist for a locally-controlled, solar-based alternative, at the same time that dissatisfaction with today’s consumption-oriented, highly indebted “American way of life” appears to be at an all time high. Experiments in raising and distributing food more locally are thriving everywhere—as are some efforts toward community-controlled renewable energy production—and enhancing many people’s quality of life.
Still, despite the urgency of the problem and the viability of many positive, life-affirming solutions, climate justice activists often find themselves on the defensive, particularly in North America. Greenhouse gas emissions are still rising and environmental disasters continue to unfold from the devastated mountaintops of the Appalachian coal country to the indigenous communities living amidst the tar sands of western Canada. Efforts to create a more unified climate justice movement remain largely under the radar in a political environment still often dominated by reactionary, right wing demagoguery, attacks on organized labor, and increasing economic marginalization of millions of people.

A March 2010 discussion paper from the European Climate Justice Action network suggested one promising approach. “Climate Justice means linking all struggles together that reject neoliberal markets and working towards a world that puts autonomous decision making power in the hands of communities,” the paper stated. “We look towards a society which recognizes our historical responsibilities and seeks to protect the global commons, both in terms of the climate and life itself.” It concluded, “Fundamentally, we believe that we cannot prevent further global warming without addressing the way our societies are organized—the fight for climate justice and the fight for social justice are one and the same.”

In stark contrast to mainstream trends in the US and beyond, many climate justice activists embrace a counter-hegemonic worldview that has often renewed environmentalism since the 1970s: the promise that reorienting societies toward a renewed harmony with nature can help spur a revolutionary
transformation of our world. This outlook has helped inspire anti-nuclear activists to sit in at power plant construction sites, forest activists to sustain long-term tree-sits, and environmental justice activists to stand firm in defense of their communities. It has mobilized people around the world to act in solidarity with indigenous peoples fighting resource extraction on their lands. With climate chaos looming on the horizon, such a transformation is no longer optional. Our survival now depends on our ability to renounce the global status-quo and create a more humane and ecologically balanced way of life.